BEFORE THE NATIONAL GREEN TRIBUNAL PRINCIPAL BENCH, NEW DELHI

Original Application No. 200/2018
(M.A. No. 615/2018)
(Earlier O.A. No.319/2014 (CZ)
With
Execution Application No. 04/2019
IN
O.A. No. 200/2018

Dukalu Ram & Ors. Applicant(s)

Versus

Union of India & Ors.

Respondent(s)

Date of hearing: 27.02.2020

Date of uploading of order: 20.03.2020

CORAM: HON'BLE MR. JUSTICE ADARSH KUMAR GOEL, CHAIRPERSON

HON'BLE DR. NAGIN NANDA, EXPERT MEMBER HON'BLE MR. SIDDHANTA DAS, EXPERT MEMBER

ORDER

This order is being passed in continuation of order dated 31.07.2019 which order is to be read with earlier orders dated 16.11.2016, 18.04.2017, 31.07.2018 and 14.02.2019. The issue for consideration is remedial action against alleged illegal mining by Jindal Power Limited (JPL) (for the period from 2006 to 2015) and by SECL/CIL thereafter in Coal Blocks of Gare Palma IV/2 and Gare Palma IV/3 in Distt. Raigarh, Chhattisgarh particularly in the light of Expert Committee report dated 30.01.2017 (based on site inspection conducted on 23.12.2016 by Regional Office (WCZ), MoEF&CC, Nagpur in pursuance of order of his Tribunal dated 16.11.2016) and further reports in the matter filed on 18.12.2017 and 14.06.2019.

- 2. The illegalities found are: (a) diverting forest land for mining, (b) causing pollution in the course of mining, affecting the crops of the farmers, (c) dumping of chemical and coal water into the fields, (d) increase in production capacity of the open-cast mine without clearance from the Ministry of Environment, Forest and Climate Change (MoEF&CC), (e) not complying with the EC conditions for developing green belt around the mining area, (f) not sprinkling of water on the roads, (g) transportation of coal in open trucks causing air pollution, (h) causing ground water levels to recede which had adverse effect on the bio-diversity of the region, (i) loss of ecological services, (j) not providing health facilities to the victims of pollution, inspite of order of this Tribunal.
- Case of the applicant as emerging from the application and documents on record is that the coal blocks were allotted to JPL on 23.05.1998. Mining lease was given over 964.650 ha in said coal blocks for electricity generation on 12.10.2004 by the Ministry of Coal and on 12.05.2005 by the Govt. of Chhattisgarh. EC was granted by the MoEF&CC on 22.09.2004 subject to certain conditions. It was mentioned in the EC that no R&R was involved. Out of the said area, 48.20 ha is forest land and the remaining is the revenue land. Forest Clearance was granted on 10.12.2003. The coal mine was to feed the power plant of 1000 MW TPP, 9 km away from the mines. First phase of mining started in May 2006. Initial capacity was for production of 5.25 Million Tonne Per Annum (MTPA). Expansion for production for 6.25 MTPA of coal was accorded by MoEF&CC on 12.06.2012 involving the same lease area. This expansion project also comprised component of

- 4.75 MTPA (800 TPH) of pit head coal washery within the mine lease. This production of 6.25 MTPA of coal was for meeting the requirements of 1000 MW linked TPP. Further the MoEF&CC amended the EC on 16.04.2015 in respect of certain 'specified' conditions. The grant of lease was challenged before the Chhattisgarh High Court in W.P. (c) No. 7864/2011, Karam Singh & Ors. v. State of Chhattisgarh & Ors. Interim order was granted on 02.01.2012. However, the company continued mining and applied for increase of coal production capacity. Though the EAC expressed unwillingness to accord such permission, the company continued capacity enhancement, including underground mining. No requisite safeguards were adopted during mining which adversely affected the inhabitants. No green belt was built, no sprinkling of water was done on the roads. Transportation was in open trucks causing pollution and affecting biodiversity of the area. Mining was also done in the forest area. The applicants filed several complaints and since no adequate action was taken, the present application was filed before this Tribunal on 22.09.2014.
- 4. On 25.09.2014, this Tribunal issued notice to the MoEF&CC, Chhattisgarh Environment Conservation Board and the Jindal Power Limited (JPL). The MoEF&CC filed its reply on 11.12.2014 to the effect that the JPL was bound to follow the conditions of EC for expansion of coal mine project granted on 12.06.2012 and also the provisions of the Air (Prevention and Control of Pollution) Act, 1981, Water (Prevention and Control of Pollution) Act, 1974 and Environment (Protection) Act, 1986. The Chhattisgarh Conservation Environment Board (CECB) also filed a similar reply on 15.12.2014.

- 5. By judgment of the Hon'ble Supreme Court dated 25.08.2014 in *M.L. Sharma vs Principal Secretary & Ors., (2014) 9 SCC 516* allocation of coal blocks was declared illegal and by further order dated 24.09.2014 in the said matter reported in *(2014) 9 SCC 614,* compensation was directed to be deposited. In view of these developments, vide order dated 22.04.2015, this Tribunal impleaded Coal India as party as the coal blocks were reallocated to Coal India.
- 6. Reply to the application was filed by the JPL on 08.10.2015 stating that since Coal India was the designated custodian of the coal block in question in view of the order of the Delhi High Court dated 27.03.2015, JPL had no liability. Allegation of discharge of chemicals and violation of environmental norms was denied. It was also denied that the coal was transported by open trucks or that the green belt was not developed or that the other EC conditions were not carried out. Coal India filed its reply on 08.10.2015 claiming compliance of EC conditions on its part.
- 7. Vide orders dated 05.04.2016, 01.08.2016, 16.09.2016 and 16.11.2016, this Tribunal considered the issue of compliance of environmental norms. CECB was required to furnish a specific report whether JPL had complied with the EC conditions before Coal India taking over the coal blocks. In response to the said orders, in particular order dated 16.11.2016, the MoEF&CC filed its report on 30.01.2017 annexing a detailed site inspection report dated 23.12.2016 to which reference will be made later. We may only note that in the said report

violations of EC conditions and environmental norms during the mining were clearly found (Para 17). The said report has never been challenged.

The report was considered by the Tribunal on 18.04.2017 and it was observed that JPL is liable for non-compliance as it had carried operations since 2006 till the operations were taken over by Coal India (in March 2015) and thereafter liability is of CIL/SECL.

For this purpose, the Tribunal vide order dated 18.04.2017 constituted a Committee comprising of Joint Secretary, MoEF&CC and Joint Secretary of Ministry of Coal. The Committee was to give hearing to the parties and file a report before this Tribunal by 10.07.2017. Relevant part of the order dated 18.04.2017 is as follows:

... since the existing operations were carried out since 2006 at the site in question and for which the EC was granted, however, looking to the intervening factors the allotment was cancelled up to the point of time the Respondent No. 4 was in control of operations. The non compliance of the EC conditions make the Respondent No. 4 liable. They are responsible in terms of the non-compliances made and their impact and adverse consequences both to the environment and consequential adverse effect on the residents of the nearby villages also needs to be studied and determined. At the same time remedial measures both for the environment as also compensatory measures for the residents of the area who have been adversely affected also needs to be studied and compensation award considered.

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... We direct that the committee of two persons of the level of Joint Secretary one from the Ministry of Environment of Forest & CC as also a person from Ministry of Coal Mine Government of India be constituted for dealing with and submitting a report on the above issues before this Tribunal. The Secretary, MoEF & CC in consultation with the Secretary, Ministry of Coal & Mines, Government of

India shall constitute the aforesaid committee. The committee shall be answerable to the Secretary MoEF and CC, Government of India for constituting their recommendation along with the report and observations and also fixing the liability on the respective project proponents that is Respondent No. 4 and Coal India Ltd. / SECL. This report be submitted before this Tribunal within two months.

We further direct that the committee shall give a hearing to all the parties including the Applicant and the Respondents. The committee shall also be entitled to call the representatives of the experts with their reports / observations and recommendations including experts from ISM, CIMFR, CMPDI or any other experts as it may deem proper. The parties would be free to produce before committee all the material that has already been filed before us and forms part of the record or any other material that may be relevant for determining the issue.

We would further direct that both Respondent No. 4 and CIL shall deposit with the Registrar of NGT CZB a performance guarantee bond (a solvent security bond) for an amount of Rs. 5 crores each for fulfilling any requirement of payment of compensation in case the need so arises in terms of the recommendations of the committee for compensating the affected persons and also for complying with the necessary conditions under the EC.

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The said committee shall finally submit its report to this Tribunal on or before 10.07.2017. We further direct that the hearing in this matter shall be held at Bilaspur in Chhattisgarh by the said committee. It is also expected and directed that the committee for its own observations inspect the site in question and make a record of their observations. The first hearing of this committee at Bilaspur by the time and steps shall be notified by the Secretary MoEF to all the parties concerned."

8. In pursuance of the above, a report was filed before the Tribunal on 18.12.2017, which was considered by the Tribunal on 31.07.2018. The Committee confirmed the findings in the earlier report dated 23.12.2016 referred to above and found various deficiencies in the process of mining. The observations and suggestions of the Committee are as follows:

"Observations and Suggestions:

- (i) The Committee observed that the issues which emerged out of the original application filed in the Hon'ble National Green Tribunal, Bhopal and subsequent miscellaneous application, inter-alia include
 - a) Illegal Mining,
 - b) encroachment by the mining company in the village property,
 - c) damage to houses due to heavy blasting,
 - d) raging of fire,
 - e) impact of mining on Ambient Air Quality, water (surface & ground) quality, health of habitation, etc.
- The compliance report as submitted by the MOEFCC Regional Office, Nagpur reported noncompliance of various environmental conditions. It has been observed, that after the elapse of almost 8 months, there has not been any significant improvement in the compliance status. The custodian akin also seems to be not serious in effective implementation of the project. Committee was of the view that pursuant to grant of environmental clearance, monitoring of project is the only criteria to assess the seriousness of the proponent towards environment. No significant improvement in compliance of environmental safeguards has been seen post December, 2016. It is a very sensitive matter and has direct implication with the public health, the SECL was therefore directed to take immediate necessary action for effective compliance of the stipulated safeguards.
- (iii) Raging of fire in mining pit and OB dump is one of the sensitive issues, which was also contained in the order of Hon'ble NGT. The report submitted by ISM Dhanbad and CIMFR, Dhanbad was only an interim report. On a question to M/s SECL regarding final report in the matter, it was informed that the interim report has been submitted to the Ministry.
- (iv) With regard to underground mining and non-compliance of the condition, the custodian akin has informed that the Company is presently not interested for underground mining. M/S SECL was directed to immediately take up the matter of deleting this component from the environmental clearance.
- (v) Regarding diversion of Bendranallah, no sincere efforts have been taken so far. About 1230 m stretch of nallah flows along the mine lease. How the earlier proponent reported that compliance is not applicable? The

custodian akin stated that the plan for diversion of Bendranallah as prepared by M/s JSPL was not found to be feasible and they are again drawing the same in consultation with CMPIDIL. The delay caused in the process of diversion shows non-seriousness of the proponents towards surface water quality. The earlier proponent worked in the area since 2006 and benefited with ore extraction and responsible for neglecting the interest towards social, and health aspect of the society residing therein. The custodian akin has to act immediately in the proposal and finalise the same within a period of four months, so that the quality of the water of the nallah well protected.

- (vi) Construction of embankment of 5km length between river Kelo and mining lease was not complied so far. The conditions of the environmental clearance are for compliance. This condition was for protection of surface water body from pollution caused due to mining operation. Despite operation of mine since 2006, the proponent has not shown any seriousness towards this important condition pertaining to surface water quality and therefore, it could be mentioned with certainty that the earlier proponent is more responsible for this non-compliance.
- (vii) Topsoil is an important resource and requires utmost attention for its protection. Its formation is a very slow process and taking about 100 years for every inch of soil formation. We may not allow letting it go waste and therefore, this condition was specific to it. The Committee was informed that they have a topsoil dump of 8-10 meters height and soil is being used for reclamation and plantation. The ideal height of topsoil dump is 3 meters. The Committee felt that the top soil was not stored properly, therefore, the custodian akin should immediately initiate action for utilization of this important resource.
- (viii) With regard external OB dump, it was informed to the Committee that there will be no new external OB dump. There is only one external OB dump and work of reclamation of dump is underway. No OB will now be dumped in to external dump. It was a new fact came to the notice of the Committee. The Committee asked, if it is true, why the proponent has not taken up the matter with the Ministry to get necessary correction in the environmental clearance letter? The custodian akin was asked to look into this aspect technically and compare the same with approved mining plan. If it is found true, immediate necessary action be initiated to get amendment in the environment clearance letter.

- (ix) The coal transportation is being done by road, which is in violation of the clearance letter. The custodian akin should have taken action to get this condition amended.
- (x) The internal roads were not black topped for which the earlier proponent is responsible to a great extent; however, the custodian akin has also not taken any initiative to comply with this condition. This needs to be done on priority as it will help in immediate abatement of fugitive emissions.
- (xi) Raging of fire in the mining pit and dumps is really a cause of concern and needs immediate redressal. The Committee felt that the smoke from the fires (containing Carbon Monoxide & H₂S) is creating health problems for the villagers. For quenching of fire, instead of clay pasting which is not very effective. The state Government and M/s ECL have to ensure no fly ash is dumped in the area. Due to fire raging ambient temperature is increasing, which is adversely affecting the environment. Necessary timely action required to combat the fire and local people be involved in the fire fighting team.
- (xii) Due to fire, the area is witnessing heavy smoke, which is adversely affecting the health of inhabitants and their livestock and other living beings. It is also resulting in increase in ambient temperature due to inversion, i.e. trapping of pollution close to ground. Necessary timely action is required to combat the fire and abate the pollution. Local people may also be involved in the fire fighting team.
- (xiii) The Committee felt that despite rain on the day of site visit, the levels of air pollution in the area appeared to be on very higher side. It was difficult for them to continuously stay at the site. The custodian akin has to priorities this issue and take measures control the same, failing which it will badly affect the health of the locals.
- (xiv) The development of green belt has been neglected both by the earlier proponent d the new custodian **akin**. They are not clear about the concept of greenbelt and always confusing with plantation. As the name itself explain the meaning of green belt, i.e. a belt of plants around the activity area to attenuate the pollution. The liability for non-compliance condition environmental with regard development of green beltlies more with M/s JSPL. Both, the proponent and custodian akin are responsible for non-compliance of this important condition. No one has taken up this condition seriously. If this condition was taken up seriously, the situation would not have been so alarming.

- (xv) Depletion of water table is also a cause of concern as a result of mining. The water tables have been punctured as a result the mine drainage is very common resulting both surface and also ground water. As a result, the hand pumps in the surrounding villages are reported drying. The custodian akin has now the responsibility to look into this important aspect and ensure that further depletion of water table be avoided. With regard to this specific mine the custodian akin has informed the Committee that at present they have no plan to work the mine underground.
- (xvi) In order to provide effective health facilities to the villagers, M/s SECL shall provide for weekly visit of a qualified medical doctor for medical checkup and provide medicine free of cost."
- 9. The report further dealt with the *inter-se* liability of JPL and SECL as follows:

"As regards the M/s Jindal Steel and Power Limited, following shortcomings were noticed by the Committee:

- (a) No clearance obtained from MoEF for capacity enhancement, including underground mining.
- (b) Mining activities being conducted at a distance of 10 meters from the settlements, leading to vibration and flying rock causing destruction to house and property.
- (c) No green belt developed between mine and the village & Coal being transported in open trucks.
- (d) NOC of Gram Sabha of the affected village not obtained before diversion of Forest land."

As regards M/s South Eastern Coalfields Limited following recommendations were made by the Committee:

(i) The environment clearance granted to the earlier allottee required it to develop a green belt. This, however, was not visible to the Committee Members. As the mine is no longer being operated by the earlier allottee, it is suggested that the present custodian should develop this green belt as per the estimate to be prepared by the Chhattisgarh Forest Development Corporation and as per specifications laid down in the EC. The expenditure of the same shall be borne by the earlier allottee.

While the EC condition mandated that there should be a distance of 150 mtrs. between the mine boundary and the habitation, this distance is ineffective in protecting the habitation from the ill-effects of mining. The reason being that habitation is at much higher elevation than the mine and, therefore, the pollutants impact the villagers by being transmitted through the air. Due to mine fires, a significant quantity of CO and Sulphur was discernible in the air. It is, therefore, recommended that there should be a distance of atleast 500 mtrs. between the mine boundary and the villages. In addition, the present custodian should be directed to create a barrier, whether artificial or natural of sufficient height to minimize the impact of transmission of this pollution through the air. It may be mentioned that the Committee Members did not see any encroachme<mark>nt</mark> by the villagers in the mine nor it se<mark>ems possible due to t</mark>he differences in elevation.

In order to provide effective health facilities to the villagers affected by coal mining, the present custodian should be required to depute a Doctor on a permanent basis to all the villages in the vicinity. Medicines to a certain limit, say Rupees one lakh per month, should be provided free of cost to the villagers. The Doctor should also be provided with a vehicle. The present custodian should install and maintain Air Quality Monitoring Stations at the habitation site which should be monitored quarterly by Regional officer, Nagpur of MOEFCC. The cost for the same shall be borne by the present custodian.

(iii) The lack of black – topped roads is a significant source of respiratory problems in the area and or air pollution. The State PWD should prepare an estimate for the black – topping of approach roads and internal roads which should be executed by the present custodian and cost borne by the earlier allottee. As the layout of internal roads shall keep changing as per the Mining Plan, the future needs should also be accounted for. In view of the non-implementation of the EC conditions by the earlier allottee, NGT may like to impose a suitable fine which could become part of the District Mineral Fund. This amount should be spent only

on the villages affected by mining activities and be spent on civic amenities in these habitations, for example, recharging of wells, provision of drinking water, repair of house which have cracked due to mining activities like blasting, restoration of ponds and hand pumps and also of places sacred to the tribals, Community Centre etc.

- (iv) The present custodian shall ensure complete quenching of mine fires within a limited timeframe and also ensure that no fly-ash is deposited by it or by any other agency or organization.
- (v) The Committee also strongly feels that the State Government should review the cases against the villagers for redressal of their grievances."
- 10. The report was accepted and an Oversight Committee was constituted for remedial action in the light of the report vide order dated 31.07.2018 read with 14.02.2019.
- 11. Accordingly, the Oversight Committee gave its report dated 14.06.2019 assessing monetary compensation for the violations and recommending further remedial action. The matter was considered on 31.07.2019 as follows:
 - "3. The report of the Joint Committee dated 14.06.2019 in respect of the remedial action to be taken has been furnished. Findings and suggestions therein are as follows:

"Based on the information and documents draft report with assessment was prepared to obtain concurrence of all committee members and expert members. Hence the second meeting of the committee was conducted on 07.05.2019 at Raigarh. The assessment report prepared for damage and restoration of environment is as under:

S. No.	Non compliances	Method of calculation	Amount in Crores	Enclosure
	Assessment towards M/s Jindal Power Limited			nited
1.	As per Hon'ble NGT, the lack of black – topped roads is a	in the estimate are:	23.1044	Annexure – XII

	significant source	and C.D.		
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	problems in the	_		
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	for construction	4		
	of coal transport			
	road at Gare			
	Pelma Coal Block			
	IV/2 & IV/3 in			
	Raigarh District			
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	Km		,	
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4.	Green belt		20.90	Annexure –
	development in			XIII
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	9	DFO Raigarh	11/	
1	estimate of DFO	4	11 11	
U	is attached			
	annexure XII	IN AL		
3.	Non-compliance	Methodology	23.124	Annexure –
	of Environmental			XIV
	clearance	Environmental		-
	conditions (from			
	22.09.2004 to			
	16.04.2015 i.e.			
	3854 days) – No	LFPL=	İ	
	· ·			
	Green belt	Pollution Index		
	· ·	Pollution Index		
	Green belt	Pollution Index of industrial		
	Green belt development and mining activities	Pollution Index of industrial sector		
	Green belt development and mining activities at a distance of	Pollution Index of industrial sector N=No. of days		
	Green belt development and mining activities at a distance of 10 m. from	Pollution Index of industrial sector N=No. of days R= Factor in		
	Green belt development and mining activities at a distance of 10 m. from settlements.	Pollution Index of industrial sector N=No. of days R= Factor in Rs. For EC		
	Green belt development and mining activities at a distance of 10 m. from settlements. Joint committee	Pollution Index of industrial sector N=No. of days R= Factor in Rs. For EC S= Factor for		
	Green belt development and mining activities at a distance of 10 m. from settlements. Joint committee has considered	Pollution Index of industrial sector N=No. of days R= Factor in Rs. For EC S= Factor for scale of		
	Green belt development and mining activities at a distance of 10 m. from settlements. Joint committee has considered of EC conditions	Pollution Index of industrial sector N=No. of days R= Factor in Rs. For EC S= Factor for scale of operation		
	Green belt development and mining activities at a distance of 10 m. from settlements. Joint committee has considered of EC conditions as intentional	Pollution Index of industrial sector N=No. of days R= Factor in Rs. For EC S= Factor for scale of operation LF = Location		
	Green belt development and mining activities at a distance of 10 m. from settlements. Joint committee has considered of EC conditions as intentional discharge to	Pollution Index of industrial sector N=No. of days R= Factor in Rs. For EC S= Factor for scale of operation		
	Green belt development and mining activities at a distance of 10 m. from settlements. Joint committee has considered of EC conditions as intentional	Pollution Index of industrial sector N=No. of days R= Factor in Rs. For EC S= Factor for scale of operation LF = Location		

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	land, water and			
	air resulting into			
	damage to the			
	environment			
	class (e) of			
	environmental			
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	criteria.			
4.	Environmental	Rates in	1.245	Annexure –
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	account of	/year		
	ecosystem	-water		
	services losses	purification		
	as per report	2450/-		
	submitted by ISM	-GW		
	Dhanbad-	recharging –		
	Jharkhand	1269/-		
	Juanknana	•		
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5.	Excess mining @		77.706	Annexure –
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	months	on excess coal		
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		recorded by		
		District Mining		
		Officer		
		Sub Total 154.8		
1		nent towards M/		Ann 217 :
1.		Methodology	6.696	Annexure –
		for assessing		XIV
	dated 14.2.2019			
	0	Compensation		
	health facilities	(EC) by CPCB		
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Ì	by coal mining	LFPL=		
	to be provided to villagers affected	EC=PIxNxRxSx		
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	Non- compliance			
	of EC conditions			
	(from 17.04.2015			
	to 07.05.2019	3 3		
	i.e. 1115 days)			
	and lack of	Rs. For EC		
	permanent	S= Factor for		
	ambient air	scale of		
	quality	operation		
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	station in core	Factor		
	zone and buffer			
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	considered non			
	compliance of EC			
	conditions as			
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	land, water and			
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	Grand Total 160.78			

12. In above background, we have taken up the matter for further orders. We have perused the order dated 30.07.2019 passed by the Hon'ble Supreme Court in *I.A. No. 109950/2019* in *Civil Appeal No. 2524/2019*, *M/s Jindal Power Limited v. Union of India & Ors.* which is as follows:

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"The National Green Tribunal will consider all objections raised by all the parties to the three Member Committee's Report before passing any orders in this case.

The interlocutory application stands disposed of.

Mr. Mukul Rohatgi, learned senior counsel appearing for the applicant-appellant, informs us that he will require a week's time to file objections before the National Green Tribunal. The

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National Green Tribunal may consider this request of the applicant."

13. We have also perused the objections filed by the Respondent No. 4, Jindal Power Limited (JPL) on 13.08.2019 and the documents relied upon on behalf of the said party including affidavit dated 10.12.2014 submitted by Scientist-B of the MoEF&CC, Regional Office, Bhopal; compliance report dated 30.09.2016 filed by SECL before MoEF&CC; compliance letter dated 04.04.2018 submitted by SECL to the MoEF&CC; work order and photographs showing cross country pipe conveyor (CCPC) installed by JPL which is still in operation; work order granted to the contractor to widen the approach road of about 6.32 km. and the certificate of completion of the same; recent photographs of the approach road; work orders granted for construction of pucca (black topped/concreated) internal roads with total length of about 4.5 kms inside the mine photographs the lease area; recent of pucca (black topped/concreated) internal roads; affidavit dated 16.09.2016 filed by the CECB before this Hon'ble Tribunal in O.A. No. 200/2018; affidavit dated 08.10.2015 filed by SECL (Coal India) before this Hon'ble Tribunal; photos showing developed green belt around the coal washery unit, crushing unit, stock yard, near transfer points and along the roads; reply dated 15.12.2014 of the CECB; documents evidencing the payments against NPV; show cause notice dated 24.12.2018 issued by the Collector, Raigarh and reply submitted by M/s JPL vide letter dated 17.01.2019. We have also perused written submission filed on behalf of the applicants on 09.12.2019 to the objections filed by Respondent No. 4.

- 14. We have heard learned counsel for the applicants, Respondent No. 4, CPCB and MoEF&CC. We have also perused further written submissions filed in pursuance of order dated 27.02.2020 by the applicants on 05.03.2020 and by Respondent No. 4, JPL on 12.03.2020.
- 15. Before we consider the objections now raised by JPL to the report dated 14.06.2019, we note that there first report on the subject of violation of environmental norms and EC conditions first by JPL (during 2006 2015) and later by SECL was filed by the MoEF&CC on 30.01.2017 which was dealt with by this Tribunal on 18.04.2017. Second report dated 18.12.2017 was thereafter filed by joint Committee confirming the findings in the report dated 30.01.2017. The said second report was duly accepted by this Tribunal vide orders dated 31.07.2018 and 14.02.2019. The said reports and the orders of this Tribunal are not under challenge and have attained finality. Report dated 14.06.2019 which is subject matter of present consideration is execution and quantification of the damage found in the earlier reports which have become final.
- 16. We may now refer to the first report of the MoEF&CC filed on 30.01.2017 based on site inspection dated 23.12.2016. In the said report, it was inter-alia found that there was non-compliance of EC conditions by JPL while conducting mining from 2006 to 2015 in failing to black top the roads causing respiratory problems to the inhabitants in the area, not providing green belt, discharging pollutants on the land, water and air affecting the eco-system and doing excess mining. The findings are reproduced below:

"1. RAGING FIRE IN THE GARE IV/2 & IV/3 COAL BLOCKS

- i. Gare Palma coal block IV/2 & IV/3 is located in the south Eastern part of the Mand Raigarh Coalfield. The Gare area is divided into four sectors i.e. section I-IV. Sector IV is further subdivided into 8 sub sectors viz. IV/1 to IV/8. Gare Palma IV/2 & IV/3 OCP was first allotted to M/s Jindal Power Limited in July 1998. However, as per the direction of the Hon'ble High Court of Delhi, the SECI has been appointed as custodian of the said mine. The SECL has taken over the charge of Gare Palma IV/2 and IV/3 on 1.05.2015.
- ii, During the intervening period due to prolonged exposure of coal bench, spontaneous combustion i.e. self-heating fire had started in loose and blasted left out coal at various locations in different seams of the mine. In addition, fire has also occurred in OD dumps also which was further aggravated by dumping of corboneaous material. Fire was dealt by mine management using fire tender and placing water pipelines upto the fire site. Despite their efforts, fire continued to rage at several places in coal bench and in OB dumps.
- iii. The representatives of the User Agency have informed that initially raging fire was noticed at 15 locations in mining pits as well as in OB area. However, due to continuous efforts of the PP the raging fire at several locations has been quenched while efforts to quench the remaining fire are still on.
- iv. In pursuance to the instruction contained in the Hon'ble NGT order, the SECL has assigned a study to the ISM, Dhanbad and CIMFR, Dhanbad on the issues related to inventorization and management of the raging fire in the mining lease area. The ISM, Dhanbad, and CIMFR after carrying out survey of the area submitted an interim report on control and prevention of fire in Gare pelma OCP to the SECL on 30.11.2016 containing its recommendations for the management of raging fire. The recommendations made by the ISM Dhanbad are given at Annexure-I.
- v. The representative of the PP have informed that based on the thermal survey conducted in consultation with the ISM Dhanabd and CIMFR, Dhanbad total 23 sites have been identified including 15 sites reported earlier, were observed in the mining area. Status of raging fire in the various sites as reported by the ISM, Dhanbad and CIMFR, Dhanbad in their interim report is given at Annexure-II.
- vi. The representatives from the User Agency have informed that in accordance with the recommendation of the CIMFR and CMPDIL Ranchi, the following measures area being taken by the PP:

- (a) Fire fighting arrangements, as per the recommendation contained in the report have been initiated and are being implemented. However, during the inspection, with regards to efforts made by the PP towards making the fire fighting arrangements, following is observed:
- (b) The PP has informed that fire in the mining pit has been quenched completely. However, at places where raging fire still exist, it will be quenched soon. The PP has also informed that in the area near excavated pits, raging fire develops to spontaneous heating of exposed corbonaous material.
- (c) A water pipeline has been laid to ensure continuous supply of water to fire raging sites.
- (d) Conc<mark>rete fire fig</mark>hting arrangements are yet to be implemented by the PP.
- (e) With regards to the procurement of fire fighting equipments like fire tankers, and chemical, it is observed that two water tankers have been engaged for fire fighting. It was also informed by the PP that fire fighting chemicals viz. Sodium Silicate & D.A.P. (Di Ammonium Phosphate) are being procured and after their procurement, the mixture of chemicals will be used to quench fire in OB area.
- (f) The PP have also informed that operation of the mine has been carried out as per the provisions and approval of DGMS (Directorate General of Mines Safety) and CECB (Chhattisgarh Environment Conservation Board).
- (g) The PP has also informed that good housekeeping practices are being adopted for early detection of fire. However, during the inspection, it was observed that constant vigil coupled with good housekeeping practice is mandatory for tackling the existing and likely raging fire effectively.
- (h) The PP has also informed that fire fighting team has been set up. However, detail of the team has not been made available.
- (i) With regards to raging fire in the close proximity of inhabited areas such as Kosampali and Sarasmal villages which are located at a distance of approximately 80-160 mts from the boundary of mining lease, the PP has informed that expeditious measures will be undertaken to quench fire in such areas. The PP has also informed adequate precautionary measures will also be undertaken to

- prevent incidence of raging fire in the proximity of habitation.
- (j) The PP has also informed that monitoring of the air quality will be done on regular basis with a view to keep the air quality within the prescribed limits.
- vii. The representatives from the local CBO and villagers have reported that raging fire in the mining lease has been occurring since the commencement of mining operations as no concrete efforts were made by the PP to quench the raging fire in mining pits and OB areas.
- viii. During the inspection also, it was observed that raging fire still exists at several locations in the mining pit area as well in the OB dumps. The smoke produced by the raging fire has transformed the local atmosphere into a turbid atmosphere emission of smoke from the raging fire contains toxic gases, including carbon monoxide and sulfur dioxide, Imo cue from the fire is causes rising levels of carbon monoxide and Sulphur dioxide which is detrimental to the local environment as well as to the health of nearby residents. The local villagers have also reported that efforts to quench fire have been initiated only after they have moved an application in the NGT, Bhopal.
- ix. During the inspection, after observing the raging fire and also the submission made by the local villagers, the PP has been advised to implement the recommendation before the onset of summer season as the concern for increased fire may deepened in the coming summer season.

2. IMPACT OF MINING ON LOCAL ENVIRONMENT

It was observed that raging fire coupled with the fugitive emissions from the mining lease have transformed the local environment which is disastrous to the health. Transportation of coal through trucks instead of conveyor belt, poor management of internal roads, dumps, etc. are adding to the degradation of local environment. The better housekeeping practices, proper management of internal roads, OB dumps, etc. needs to be strengthened by the PP.

3. IMPACT OF MINING ON GROUND WATER AND OTHER LOCAL WATER RESOURCES

i. It is reported by the custodian PP that water quality is being monitored on quarterly basis by the CMPDIL. The original allottee in its compliance report has earlier reported that peizometers at three locations have been established, as per the provisions contained in environment clearance.

- ii. It was observed during the inspection that water sources specially ponds and handpumps in the adjacent village of Kosampalli and Sarasmal have been dried up. Two ponds, in the village of Kosampalli and Sarasmal villages have been observed to be dried up resulting into the difficulty for villagers to carry out activities linked to the village pond such as cattle rearing. The villagers have also reported that local currently, 15-17 handpumps, installed during 1995-96 in the villages to meet drinking water needs, have also been dried up and the villagers are now totally dependent on alternate water supply provided through the pumps installed by the local panchayat. In the event of power breakdown, the drinking existing water supply also ceases resulting into the drinking water crisis for villagers.
- iii. The representative of CBO has also informed that recently a situation analysis of the impact of mining on local resources was undertaken by the independent experts. A copy of the report, as made available by the representative of the NGO is enclosed at Annexure-III. Complete details of credentials of experts who have undertaken the study have not been provided in the said report. It is inter-alia mentioned in the report that water resources of the region have been contaminated and the underground water is not potable.
- iv. Out of the dried ponds of the villages, one (Sarasmal village) is located near to the mining sump area and the sump has adequate water to meet the water requirement of the area. The PP has been advised to regularly fill the pond of the village by using sump water from the mining void as it may re-charge the ground water resources of the villages.
- v. In additions to above, it is also observed that local nallah named Bendra Nallah (tributary of Kelo river) which was required to be diverted in accordance with the environment clearance has not been diverted so far and it is reported to be generally laded with coal dust, released from the existing mining lease, IV/1 and mining lease of Hindalco located on the bank of the nallah. Provisions stipulated in the environment clearance to regularly monitor the quality of water needs to be strengthened and rigorously implemented in consultation with an independent agency.
- vi. Another local nallah named Karra (tributary of Kelo river) located between village Kosampalli and Libra village was also observed to be laden with coal dust rendering it black colour. During the inspection, it was gathered that discharge from the CHP of the PP is poured into the nallah causing its contamination.

4. MINING VIS-A-VIS SOCIOECONOMICS OF THE LOCAL VILLAGERS

It has been observed that mining so far has been restricted to 450 ha area only. The total lease area of the coal block is 965 ha comprising of 48.209 ha of forest land. The PP has reported that so far mining operation have been carried out in approximately over an area of 450. The remaining area out of 965 ha has been observed to be used by the villagers for agriculture. A road connecting the village of Kosampalli and Sarasmal is also passing through the lease area which as per PP will be dismantled during the expansion phase of the mining lease and the villagers will be provided access through alternate road. The local villagers have informed that due to mining their socio-economic development has come to standstill as the water resources of the village, indispensable for socio-economic development have been dried up. At present, the village of Kosampalli, is surrounded by the mining lease of Gare Pelma IV/2 & IV/3 on three sides. The distance of the village from the boundary existing lease ranges from 20 meters to 300 **meters**. Nearest mining pit from the village of Sarasmal appears to be located within a distance of 500 meters i.e. mining pit is located at a distance not permissible as per the existing quidelines of DGMS. Location of the village in such a close proximity of the mining lease has undoubtedly impacted the local resources and ultimately the socio-economic regimes of the local habitants. The PP has informed that they have initiated socio-economic development of the area under the CSR with a view to enhance the socio-economic development of the area.

It was also gathered during the inspection that so far mining operations of the PP are limited to approx 450 ha and the PP has obtained environment clearance for increased production from 5.25 MTPA to 6.25 MPTA. To achieve the production of 6.25, the mining operations are required to be extended over the entire area of approx 965 ha. Expansion of mining project will certainly have adverse impact of the villages surrounded by the mining lease of the PP.

5. DEMARCATION OF LEASE BOUNDARY

It was observed that the PP has fenced the area under mining. However, proper demarcation of lease boundary of entire 965 ha was not observed during the inspection. Boundary pillars were observed only at few locations. The representative of the User Agency have informed that so far Differential GPS survey of the mine has not been completed and after completion of the same the lease boundary shall be demarcated by erecting concrete pillars of appropriate height bearing forward and backward bearings of their geographical location,

6. COMPLIANCE OF CONDITIONS STIPULATED IN THE ENVIRONMENT CLEARANCE

It has been observed that pending the decision on the mining lease in the Hon'ble High Court of Delhi, the provisions contained in the environment clearance have not been complied with for most of the conditions. Though the custodian company M/s SECL has been complying with the conditions stipulated in the environment clearance yet there efforts observed to be too meagre to effectively ensure compliance of environment clearance. Summary of the major findings on the status of compliance of conditions stipulated in the environment clearance is given as under:

- i. Most of the conditions compiled in the environment clearance viz. air quality monitoring, ground water monitoring, implementation of Wildlife Conservation Plan, etc. are not complied with properly. From the previous compliance submitted by the PP it is observed that original allocattee has initiated efforts towards their compliance, however, for want of proper follow up and also change in the PP the same are complied with effectively.
- ii. Measures to arrest silt in the lease area have been observed to scanty, as the silt have been flowing into the agricultural fields of local villages.

 Management of internal roads was observed to be poor.

 No drainage system was observed to be in place along the internal roads.
- iii. No green belt in the lease area of the PP has been observed. Moreover, no plantation on the sides of the road, on the 08 has been observed.
- iv. Embankment to be construction along the Kelo river was not observed. Prominent catch drains and garland drains were not observed in place may be because of their poor management.
- v. Management of OB is not in accordance with the provisions stipulate in the environment clearance.
- vi. Ground water monitoring being done by the PP needs to be strengthened as the local water sources observed to be dried up.
- 17. The report also annexes an interim report of the ISM, Dhanbad and CIMFR on the subject of control and prevention of fire in Gare Pelma OCP. It is not necessary to quote the recommendations which are contained in Annexure-I to the report. The report gives

detailed status of compliance of EC conditions in Annexure-IV in a tabular form reproduced below:

S. No.	Conditions stipulated	Status of compliance			
A. Spec	A. Specific conditions				
(i)	Maximum production by opencast mining shall not exceed 6.25 MTPA and that by underground mining shall not exceed 0.75 MTPA. The maximum combined production at any given time shall not exceed 6.25 MTPA from both opencast and underground mining.	Being complied with The PP has mentioned the production is going on from Opencast mine. UG mining has not yet started. The representative has also informed that at present the maximum production realized is approximately 4.5 million tones.			
(ii)	The mining operations shall be opencast during the first 34 years and underground mining shall begin from the 3 rd year and continue until the end of mine life.	Being complied with Mining operations, by the original PP, have been started in the year 2012. Based on the information provided by the PP, it is observed that original PP has already started construction of incline for underground mining and incline upto a length of 800 meters has already been constructed out of the total length			
	16 A	required of 1200 meters.			
(iv)	Before starting underground mining, the void shall be properly backfilled, stabilized and reclamation undertaken. Sufficient parting shall be maintained between the bottom most OC seam and top most UG seam. Diversion of Bendra Nala flowing through the ML area for a total length of 1230 m shall be undertaken under the supervision of Hasdeo Kacher Water Resource Department (WRD), Silaspur. The diversion channel of Sendra nala shall follow the natural gradient and join at the point of original exit at the ML boundary in its original course, so that the downstream users of Sandra Nala are not affected due to the proposed diversion. Monitoring of water quality of River Kelo and Sendra Nala upstream and downstream of the mine shall be monitored as per General Standards prescribed under EPA Rules, 1986 and data thereon uploaded regularly on the company website and also furnished as part of the Compliance Report to MOEF RO, Bhopal.	Not complied with Thought the UG mining has not been started yet the incline over a length of 800 meters has already been constructed by the PP. Nothing has been reported on reclamation of void. Not complied with Theoriginal PPi.e. M/s Jindal Power Limitedhas reported compliance as not applicable. While custodian company i.e. M/s SECL has reported that no diversion of Nala has been done so far. From the compliance report submitted in the past in the year 2015, it was observed that permission has been obtained by the PP from the Water Resource Department, Government of Chhattisgarh, MoEF&CC, New Delhi and Chhattisgarh Environment Conservation Board for diversion of Bendra Nala on 4.04.2011, 12.06.2012 and 28,01.2013, respectively. It is also informed by the PP that said Nala will be diverted under the supervision of Hasdeo Kacher Water Respurce Department, after obtaining approval of the diversion plan which has been submitted to the concerned Department on 7.12.2013. No updated status of the proposal for diversion of Nala has been reported by the PP. It is also informed by the PP that IIT			

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within the first 3 years of mining the PP. No efforts were observed		<u> </u>	
		wunin tne jirst 3 years of mining	the PP. No efforts were observed

	operation.	towards the development of green
		belt. The custodian PP has initiated, in
		the year 2016, plantation programme
		in consultation with the Chhattisgarh
		Van Vikas Nigam. However, no
		protection measures to ensure survival
		of the plantation were observed at the
		plantation site. Further, the area used
		for plantation so far is negligible than
		the actual area available for carrying
		out plantation. Blank space in the
		mining lease, road side plantation, etc. should be taken for massive
		plantation. The custodian PP has been
	71	advised to strengthen the plantation
		drive for green belt development and
		to incorporate appropriate protection
		measures by employing fulltime
		watchman
(viii)	OB shall be stacked at earmarked	Partially complied with
	external 08 dumpsites of 48.40 ha	The custodian PP has informed that
	within ML area. The maximum height	OB is being stacked at designated
	of the external 08 dump shall not	sites. It was observed provisions
	exceed 60m. The ultimate slope of the	contained in the conditions have been
	dump shall not exceed 28°. Monitoring and management of existing	compiled fully as the slope of the 08 was observed to be more than 280. No
	reclaimed dumpsites shall continue	dumping site has been observed to be
	until the vege <mark>tation becomes self-</mark>	reclaimed with plantation i.e. OB no
	sustaining. Compliance status shall	plantation has been carried out on the
	be submitte <mark>d to</mark> the Ministry of	OB.
L.	Environment & Forests and its	
	Regional office located at Bhopal on	
(1)	yearly basis	
(ix)	Catch drains and siltation ponds of	Dartially complied with
(60)		Partially complied with
(ac)	appropriate size should be	The original PP i.e. M/s Jindal Power
(LC)	appropriate size should be constructed to arrest silt and	The original PP i.e. M/s Jindal Power Limited has reported compliance as
(30)	appropriate size should be constructed to arrest silt and sediment flows from soil, OB and	The original PP i.e. M/s Jindal Power Limited has reported compliance as not applicable. While custodian
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	within the mine to check run-off and siltation shall be based on the rainfall data.	appropriate dimension has been constructed around OB dumps additionally plantation has also been carried out on OB dump and its slope. However, during spot inspection no sign of plantations were observed on the OB dump and slope.
(xii)	During underground mining, while extracting panels in the lower seam, all water bodies in the subsidence area shall be drained. Dewatering of the old goaves of the upper seam shall be continued as long as the lower seam is worked to prevent accumulation of large water bodies over working area. At the time of depillaring, protective bunds and garland drains shall be provided so that no water from the surface enters the subsidence area and the shaft.	The PP has not yet started UG mining. It is observed that original PP has already started construction of incline for underground mining and incline upto a length of 800 meters has already been constructed out of the total length required of 1200 meters.
(xiii)	Sufficient coal pillars shall be left unextracted around the airshaft (within the subsidence influence area) to protect from any damage from subsidence, if any.	
(xiv)	Solid barriers shall be left below habitation, agriculture land, roads falling within the blocks to avoid subsidence. No depillaring operation	
U.	shall be carr <mark>ied o</mark> ut below the roads and habitation area found within the	
10	lease. In case of subsidence, the land shall be acquired and compensation provided as per policy/rules.	= 1
(xv)	Regular monitoring of subsidence	
	movement on the surface over and	FF
M .	around the working area and impact	
30	on natural drainage pattern, water	
N. A	bodies, vegetation, structure, roads, and surroundings shall be continued	2 1
	till movement ceases completely. In	47 11
	case of observation of any high rate of	7
2	subsidence movement, appropriate	
	effective corrective measures shall be taken to avoid loss of life and	JAM
_	material. Cracks shall be effectively	
	plugged with ballast and clayey	
	soil/suitable material.	
(xvi)	Crushers at the CHP shall be operated with high efficiency bag filters/water sprinkling system shall be provided to check fugitive emissions from crushing operations, conveyor system which shall be closed, haulage roads, transfer points, etc.	The PP has not yet installed Crushers and CHP in the mine area. However, CHP of the original allottee in the area outside the lease, where all the activities related to the CHP are being performed by the PP.
(xvii)	Drills shall be wet operated only	Being complied with The PP has informed that the drills are wet operated.
(xviii)	Controlled blasting shall be practiced with use of delay detonators and only during daytime. The mitigative measures for control of ground vibrations and to arrest the fly rocks and boulders shall be implemented.	Partially compiled with The PP has informed that the controlled blasting is being practiced by the User Agency. However, during the spot inspection it was observed that adequate mitigative measures for control of ground vibrations need to be taken by

		the PP. Prominent ground vibration even at a distance of approx 1 km was felt during the inspection. The villagers of Kosampalli and Sarasmal village have also reported that ground vibration due to blasting are felt even in their village settlement resulting into development of cracks in the walls of their houses and nearby earth/rock surface due to blasting. The user agency needs to resort to
		more controlled blasting practices by adopting good blasting designs using appropriate charging and firing to keep the ground virbration at minimum level. The User Agency has also been advised to explore the possibility of surface miners to avoid likely damage to nearby settlement.
(xix)	Coal (18,000 TPD) shall be transported from the mine by 7-km long piped conveyors only to the linked power plant located at the distance of 9 km.	Not complied with It was observed that coal is being transported through trucks.
(xx)	The Washery unit shall be a zero-discharge facility and no wastewater shall be discharged from the Washery into the drains/natural water courses. No groundwater shall be used for Washery operations. Recycled water shall be used for	The PP has not yet installed the coal washery in the mine area. However, CHP of the original allottee in the area outside the lease, where all the activities related to the CHP are being performed by the PP.
(xxi)	development and maintenance of green belt and in the plant operations. The raw coal, washed coal and	
333	middling and coal wastes (rejects) shall be stacked properly at earmarked site(s) within sheds/stockyards fitted with wind breakers/shields. Adequate measures shall be taken to ensure that the stored minerals do not catch fire.	AM DEL
(xxii)	The proponent shall maintain proper records of the ash content of raw (ROM) coal, clean coal, middling and coal rejects along with quantum of raw coal obtained and washed and dispatched every month and the same shall be uploaded on the	MAL
(xxiii)	company website every month. The entire quantity of clean coal shall be transported by conveyor only to the linked TPP located at a distance of 9 km from the mine.	Not complied with It was observed that coal is being transported through trucks.
(xxiv)	All internal roads shall be concreted or black topped and the approach roads used for the project shall be blacked topped. Facilities for parking of trucks carrying raw coal from the linked coalmine shall be carried within the unit.	Not complied with Internal roads were observed to be as kuchha roads.
(χχυ)	The roads (internal / approach / and roads used for the project) shall be regularly cleaned with mechanical sweepers and with water sprinklers. A 3-tier avenue plantation shall be developed along the major approach	Partially complied with No mechanical sweepers were observed to be deployed for the cleaning of internal road. Water sprinklers have been reported to be deployed for cleaning. No avenue

roads used by the company. raised by the (xxvi) Green belt shall be developed along Not complied	
(xxvi) Green belt shall be developed along Not complied	
	u wiin
the areas such as the Washery unit, No green belt	t in any of the area of the
	was observed during the
transfer points. inspection	, and the second
(xxvii) Hoppers of the coal crushing unit at The PP has t	not yet installed the coal
	the mine area. However,
	riginal allottee in the area
	lease, where all the
	ated to the CHP are being
installed and operated effectively at performed by	the PP.
all times of operation to check fugitive	
emissions from crushing operations, transfer points of belt conveyor	
systems which shall be closed and	
from transportation roads.	
(xxviii) The proponent shall ensure that coal	
rejects of 1.76 MTPA such as stones,	
shale and other wastes of an ash	
content of 77% or more only shall be	
dumped into the mine voids. Coal	
rejects with an ash content of 76% or	
less shall be fully utilized in TPP for	
power generation.	
(xxix) An estimated 3.905 Mm3 5,07 MTPA) Not complied	
	not maintained in mine
accommodated in the mine, shall be area. dumped in the mine void in alternate As per the co	ompliance reported by the
	tee <mark>e in the year 2015,</mark>
	ntained in the condition
	orted to be compiled with.
	ring the spot inspection, it
failures. was informed	d by th <mark>e custodian PP that</mark>
	oing in the mining area is
being done.	111
(xxx) Continuous monitoring of long-term Not complied	
	empli <mark>an</mark> ce reported by the tee <mark>e in</mark> the year 2015,
	ntai <mark>ne</mark> d in the condition
	or <mark>ted</mark> to be compiled with.
	orted therein that IIT-
	<mark>has been engaged for</mark>
Water Board, SPCB and to the monitoring o	f long term impacts of
	ly a <mark>sh and</mark> leaching of the
	ls on soil and water
report. Permanent monitoring quality in the	
_	ring the spot inspection, it
	d by the custodian PP that bing in the mining area is
impact zone for contamination of being done.	and are maning area is
heavy metals due to leachates from	
the flyash and in case of increasing	
levels of heavy metals detected in the	
groundwater, further dumping of	
flyash shall be stopped immediately.	
Independent Third-Party monitoring of	
the impacts of dumping of flyash shall	
also be undertaken and reported to the regulatory authorities and	
uploaded on the company website.	
aproduce on the company website.	
In case disposal of flyash into the	
decoaled voids is not found to be an	
environmentally suitable option, the	
balance void shall be backfilled with	
only OB or converted into a water	

reservoir of a max. depth of 35m and shall be gently sloped and the upper. benches of the reservoir shall be stabilised with plantation and the periphery of the reservoir fenced. Regular monitoring of groundwater level and quality shall be carried out Partially complied with (xxxi) It is reported by the custodian PP that water quality is being monitored on by establishing a network of existing quarterly basis by the CMPDIL. wells and construction of new The monitoring for piezometers. The original allottee in its compliance quantity shall be done four times a report has earlier reported year in pre-monsoon (May), monsoon piezometers at three locations have been established, as (August), post-monsoon (November) per the provisions contained in this condition. and winter (January) seasons and for quality in May. Data thus collected It was also observed that water shall be submitted to the Ministry of sources specially ponds Environment & Forest and to the handpumps in the adjacent village of Central Pollution Control Kosampalli and Sarasmal have been Board quarterly within month dried up. Two ponds, in the village of one Kosampalli and Sarasmal villages monitoring. have been observed to be dried up resulting into the difficulty for villagers to carry out activities dependent on the village pond such as cattle rearing. The villagers have also reported that currently, handpumps in the village meant for supplying drinking water <mark>hav</mark>e also be<mark>en dried up</mark> and the villagers are now totally dependent on alternate water supply arranged through the schemes of local panchayat. In the event of power breakdown, the drinking water supply also ceases resulting into the drinking water crisis for villagers. The representative of CBO has also informed that recently a situation analysis of the impact of mining on local resources was undertaken by the independent experts. A copy of the report, as made available by the representative of the NGO is enclosed. It is inter-alia mentioned in the report that water resources of the region have been contaminated and the underground water is not potable. Out of the two ponds of the village, one is located near the mining sump area which has adequate water to meet the water requirement of the area. The PP has been advised to fill the pond of the village by using sump water from the mining void as it may re-charge the ground water resources of the villages. (xxxii) As the entire mine water is proposed Not complied with to be used for the mine-cum-Washery The PP has informed that ground operations, measures shall be taken water recharging is being done for recharging ground water in and through water contained in quarry sump, garland drain, and settling ponds. However, the submissions around the mine in the study area and for agricultural use. A Plan for water conservation and recharge made by the PP are not tenable in measures of ground water along with view of the fact reported under the budgetary provisions be prepared compliance of conditions (xxxi). and implemented in consultation with The matter regarding alleged impacts

Water

the Central/State Ground

of mining on local resources including

Board to mitigate the adverse impact water is also under sub-judice under the 0.A No. 319/2014 pending before of mining which may lead to depletion of ground water in the area. the Hon'ble NGT, Bhopal. The Company shall put up artificial groundwater recharge measures for groundwater augmentation of resource in case monitoring of groundwater levels indicate decline of water table. Any additional water requirement for mining operation shall be met from rainwater use only, The project authorities shall meet water requirement of nearby village(s) in case the village wells go dry due to dewatering of mine. It shall be ensured that if the river/nala discharge of mine water takes place, it shall be treated to conform to standards prescribed discha<u>rge.</u> ETP shall also be provided for treatment of effluents from workshop, (xxxiii) The PP has not yet installed the coal washery in the mine area. However, CHP and an STP shall be provided in CHP of the original allottee in the area the colony and the treated effluents outside the lease, where all the shall be used for green belt development. Outflow of rainfall, if activities related to the CHP are being performed by the PP. any, from the mine sh<mark>al</mark>l meet It was also observed that silt laden prescribed no<mark>rms and the water</mark> with coal flows from the mining lease quality of suc<mark>h discharge s</mark>hall be monitored a<mark>t the</mark> exit. points and to the surrounding agricultural fields at certain points. The local villagers have reported that due to flow of coal records maintained thereof and also uploaded o<mark>n</mark> th<mark>e</mark> company website. laden silt in <mark>their field</mark>s, productivity of agricultural crop is diminishing. Poor management of roads (without drainage system), OB dumps, lack of plantations, etc were observed to be reasons for outflow of silt from the mining lease into the agricultural fields and local nallah. An afforestation plan covering an (xxxiv) Not complied with area not less than 938 ha shall be The custodian PP has informed that a total of 68,100 plants have been implemented which includes backfilled area (833 ha) and are planted by the prior allottee over an area of about 48 ha. However, during originally covered by ext. OB dump inspection no plantation on the OB area has been observed. There are (48.20 ha), along ML boundary, green belt, embankment (3D ha), along roads and infrastructure; likely chances that for want of undisturbed/vacant land by planting adequate safety measures, native species such as Sal, Tendu, Mahua, etc in consultation with the plantation of the PP have failed to survive. DFO/Agriculture Department/institution with relevant discipline. The density of the trees shall be around 2500 plants per Partially Complied with (xxxv)Backfilling shall start by the 3rd year of operations and completed by 34th The backfilling is in process. No year with cessation of opencast operations. Of the total excavated prominent plantation in the lease area has been observed to be undertaken area of 866.25 ha, about 833 ha shall by the PP. be backfilled and reclaimed with plantation / afforestation by planting native plant species in consultation with the local DFO/Agriculture The density of the Department. tress shall be around 2500 plants per

	ha. The balance 30m of void shall be	
	left as a water body and the upper	
	benches of the water body shall be	
	gently sloped and stabilized and	
	reclaimed with plantation.	
(xxxvi)	A programme for conservation of the	Partially Complied with
	wildlife particularly for the Indian	It is reported that a separate
	Elephant reported in the study	Conservation management plant for
	area and for other	flora and fauna has been prepared by
	rare and endangered	previous allotee for their mining lease
	species/Schedule-I fauna and	Gare IV/6. It is also reported that
	endangered tlora and species	s the area is overlapping no separate
	of medicinal importance found in the	Plan is required for IV/2 and IV/3.
	study area shall be formulated and	However, no detail, about the financial
	implemented in consultation with the	provisions, area proposed to be
	Forest and Wildlife Departments in	covered and status of implementation
	the State Government. Separate funds	of the Conservation Plan, has been
	shall be earma <mark>rked fo</mark> r	made available by the PP.
	implementation of th <mark>e vario</mark> us	
	activities there under and the status.	
	There of shall be regularly reported to	
	this Ministry and the MoEF Regional	
	Office, Bhopal and also uploaded	
	on the	
	company website. The project	
	authorities shall participate in a	
	Regional Action Plan of the State	
-	Government fo <mark>r conservation of flora and fauna found within the study and the study are study as the study as the study are study as the study are study as the study as th</mark>	
	area.	
(xxxvii)	Besides, carrying out regular periodic	Being complied with
(Successity	health check up of their workers, 10%	It is reported that periodic health
	of the workers identified from	check up and training programmes
	w <mark>orkforce en</mark> gaged in activ <mark>e</mark>	related to occupational health and
V .	mining operations shall be subjected	safety is organized.
	to health check up for occupational	However, no detail pertaining to the
	diseases and hearing impairment, if	health check up data maintained by
50	any, through a recognised agency	the PP was made <mark>av</mark> ailable by the PP.
V	found in the district, and the results	2
	reported to this Ministry and to	
	DGMS.	
(xxxviii)	For monitoring land use pattern and	Not complied with
2	for post mining land use, a time series	It is reported that land use pattern
1	of land use maps, based on satellite	monitoring has been done using
1	imagery (on a scale of 1: 5000) of the	satellite imagery for the year 2006
	core zone and buffer zone, from the start of the project until end of mine	and 2010 and the same has been submitted to the MoEF&CC,
	life shall be prepared-once in 3 years	Regional Office. The
	(for anyone particular season which is	satellite imagery stated to be
	consistent in the time series), and the	submitted has not been received by
	report submitted to MOEF and its	the Regional Office.
	Regional Office at Bhopal.	3 33
(xxxix)	Cost for environmental protection	Partially complied with
	measures shall be not less	Custodian PP has reported that cost of
	than Rs 1451.97 lakhs (capital)	environmental protection measure is
	including Rs 837.81 lakhs for the	only 17 Iakhs for the year 2015-16 for
	Washery and the annual recurring	mining.
	costs shall not be less than Rs.	
	442.09 lakhs.	
(xi)	The activities under CSR shall	Partially complied with
	continue for life of the mine (41 years)	The custodian PP has reported that
	and a provision of Rs SIT of coal or Rs	activities under the CSR have been
	2.6 crores (whichever is higher)	started and various programmes have
	adjusted according to value of the rupee, shall be undertaken for the	been initiated. However, details of programmes have not been submitted.
	villages in the study area until end of	programmes nuve not been submitted.
	mine life. Details of village-wise	
1	mane uje. Detatis oj vittage-wise	

	activities under CSR along with the	
	activities and budgetary provision	
	shall be uploaded on the company	
	website and the status of its	
	implementation along with	
	expenditure thereon and also desired	
	that a Third party audit of	
	implementation of CSR shall be done	
(xii)	periodically. A Final Mine Closure Plan along with	Not complied with
(XII)	details of Corpus Fund shall be	The custodian PP has informed that
	submitted to the Ministry of	coal and OB production is going on
	Environment & Forests five year	thereby implying that final mine
	before mine closure for approval.	closure plan has not been prepared.
	Habitat Restoration Plan of the mine	coccan e prant rade ract scent propanean
	area shall be carried out using a mix	
	of native species found in the original	
	ecosystem, which were conserved in-	
	situ and ex-situ in an identified area	
	within the lease for reintroduction in	
	the mine during mine reclamation and	
	at the post mining state for habitat	
	restoration.	
(xiii)	Corporate Environment	Being complied with
	Responsibility:	The both the PPs have reported the
	a) The Company shall have a well laid	condition as complied with, However,
	down Environment Policy approved	supporting documents have not been
	by the Board <mark>of Directors.</mark>	<mark>ma</mark> de availabl <mark>e t</mark> o the Re <mark>gio</mark> nal Office.
	b) The Env <mark>iron</mark> ment Pol <mark>icy</mark> shall	
	prescribe for standard operating	
	process/procedures to bring into	
	focus <mark>any i</mark> nfringements / deviatio <mark>n</mark> / violation of the	11 1
	deviatio <mark>n/ violati</mark> on of the environ <mark>mental</mark> or fores <mark>t</mark>	= -
	norms/conditions.	
	c) The hierarchical system or	
	Administrative Order of the	Ш
	company to deal with	
V 1	environmental issues and for	
~ A	ensuring compliance with the	2 // 4
	environmental clearance conditions	Str. III
	shall be furnished.	200
2)	d) To have proper checks and	
	balances, the company shall have	100
\ \	a <mark>well</mark> laid down system of	
	reporting of non-compliances /	
	violations of environmental norms	
	to the Board of Directors of the company and/or shareholders or	
	stakeholders at large.	
B. Gener	ral conditions:	//
(i)	No change in mining technology and	Being complied with
(7)	scope of working shall be made	The pp has agreed to consent with
	without prior approval of the Ministry	this condition
	of environment and	
(ii)	No change in the calendar plan	Being complied with
	including excavation, quantum of	The pp has agreed to consent with
	mineral coal and waste shall be	this condition
	made.	
(iii)	Four ambient air quality monitoring	Being complied with
	stations shall be established in the	It was observed that 8 ambient air
	core zone as well as in the buffer zone	quality monitoring stations have been
	for monitoring PMIO, PM2,5, S02 and	established (4 in core zone and 4 in
	NO,, -Location of the stations shall be	the buffer zone) based on the
	decided based on the meteorological	meterological data and topographical
	data, topographical features and	features and the data is being
I	environmentally and ecologically	submitted regularly to CECB and also

	sensitive targets in consultation with the State Pollution Control Board. Monitoring of heavy metals such as Hg, As, Ni, Cd, Cr, in PM10 and PM2.5 etc. shall be carried out at least once in a year.	to MoEF&CC, Bhopal. Updated details of the data have not been submitted. The representative from a local NGO has informed that set norms for setting up of the air quality monitoring stations in buffer zone have not been followed. It was informed that stations, in the buffer zone (village), have been set up in closed enclosure (inside a house/room) instead of setting them up in open area in buffer zone at an elevated height of at least 1 meter. It is also reported by the locals that stations are set up on temporary basis and data recorded does not reflect the value of PM 2.5 mg. However, the detail of the original PP as contained in their compliance report submitted in the year 2015 contains data
		corresponding to PM 2.5 mg which shows their concentration in the atmosphere within the permissible limits. Further, there is no recent data made available by the PP for monitoring of air quality.
(iv)	Data on ambient air quality (PM10, PM2.5, S02 and NOx and heavy metals such as Hg, As, Ni, Cr, etc) and other monitoring data shall be regularly submitted to the Ministry including its Regional Office at Bhopal and to the State Pollution Control Board and the Central Pollution Control Board once in six months. Random verification of samples through analysis from independent laboratories recognised under the EP Rules, 1986 shall be furnished as part of the compliance report.	Partially complied with It is reported that data is being submitted regularly to CECB and also to MoEF&CC, Regional Office. However, from the examination of the compliance report it is observed that no data has been made available to the Regional Office after June, 2015.
(v)	Fugitive dust emissions (PM10, PM2.5, and heavy metals such as Hg, Pb, Cr, As, etc) from all the sources shall be controlled regularly monitored and data recorded properly. Water spraying arrangement on haul roads, wagon loading, dump trucks (loading and unloading) points shall be provided and properly maintained.	Partially complied with The fugitive dust emissions are controlled by water spraying on haul roads. However, fugitive emission in the lease is observed to be considerable for want of adequate preventive measures. Water sprinklers, stated to be employed for the purpose, is inadequate as the other linked measures, such as mechanical sweepers, proper drainage of the road, concreting/ blacktopping of internal roads have not been complied with by the PP.
(vi)	Adequate measures shall be taken for control of noise levels below 85 dBA in the work environment. Workers engaged in blasting and drilling operations, operation of HEMM, etc shall be provided with ear plugs/muffs.	Being complied with It was informed that workers engaged in blasting and drilling operations are provided with ear muffs/plugs. Delays, Relays, NONEL etc are used to control noise levels
(vii)	Industrial wastewater (workshop and wastewater from the mine) shall be properly collected, treated so as to conform to the standards prescribed	The PP has not yet installed the coal washery in the mine area. However, CHP of the original allottee in the area outside the lease, where all the

any and 31st December 1993 or as a mended from time to time before discharge. Oil and grease trap shall be installed before discharge of workshop effluents (wiii) Vehicular emissions shall be kept under control and regularly monitored. (x) Environmental laboratory shall be established with adequate number and type of pollution monitoring and transperse of the PF has been provided. (x) Environmental laboratory shall be established with adequate number and type of pollution monitoring and transperse of the PF has been provided with the State Pollution Control Board. (x) Personnel working in dusty areas shall wear protective respiratory devices and they shall also be provided with adequate training and information on safety and health surveillance programme of the workers shall be undertaken periodically to observe any contractions due to exposure to dust and to take corrective measures, if needed. (xi) A separate environmental management cell with suitable qualified personnel shall be set up under the control of a Senior Executive, who will report directly to the Head of the Company. (xii) The funds earmarked for emironmental process the Bhopal shall monitor compliance of the stipulated conditions. The Project authorities shall extend full cooperation to the office(s) of the Regional Office by furnishing the requisite detail information/monitoring reports. (xiv) A copy of the will be marked to concerned Panchayati local NGO, if any from whom any suggestion /representation has been received while processing the proposal. (xiv) State Pollution Control Board shall display a copy of the clearance letter at the Regional Office, District Industry Centre and Collectors Office, I string that the least in two local newspapers of the less in two local newspapers at least in two local newspapers.			
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Workshop effluents Vehicular emissions shall be kept Not compiled with Under control and regularly monitored. Workshall Phas reported the condition will be complied with. I detail pertaining to the data of the Phas been provided. Being compiled with It is informed that CMPD, and they of pollution monitoring and analysis equipment in consultation with the State Pollution Control Board.			
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	clearance letter informing that the	
	project has been accorded	
	environmental clearance and a copy	
	of the clearance letter is available	
	with the State Pollution control Board	
	and may also be seen at the website	
	of the ministry of Environment &	
	Forests at http://envfor.nic.in . The	
	compliance status shall also be	
	uploaded by the project authorities in	
	their website and regularly updated	
	at least once in six months so as to	
	bring the same in the public domain.	
	The data shall also be displayed at	
	the entrance of the project premises	
	and mines office and in corporate	
	office.	
(xvii)	The Ministry or any oth <mark>er competen</mark> t	The PP has agreed to consent with
	authority may stipula <mark>te any furth</mark> er	this condition
	condition for environmental protection.	
(xviii)	Failure to comply with any of the	The PP has agreed to consent with
	conditions mentioned above may	this condition
	result in withdrawal of this clearance	
	and attract the provisions of the	
	Environment (Protection) Act, 1986.	
(xix)	The above conditions will be enforced	The PP h <mark>as agreed to co</mark> nsent with
	inter-alia, under the provisi <mark>on</mark> s of the	t <mark>his</mark> conditi <mark>on</mark>
	Water (Preven <mark>tion & Control of</mark>	
	Pollution) Act, 1974, the Air	
	(Prevention & Control of Pollution) Act	
C.	1981, the Environment (Protection)	
	Act, 1986 and the Public Liability	
	Insurance Act, 1991 along with thei <mark>r</mark>	
	amendme <mark>nts and</mark> Rules. Th <mark>e</mark>	
W	proponent shall ensure to undertake	
	and provide for the costs incurred for	111
	taking up remedial measures in case	
	of soil contamination, contamination	
V .	of groundwater and surface water,	
	and occupational and other diseases	
(E) (C)	due to the mining operations.	SU

From the above following is observed:

- 1. Conditions being complied with by the PP: Specific Conditions no. (i), (ii), (xvii), (xxxvii), (xiii)
 General conditions no: (i), (ii), (iii), (vi), (ix), (x), (xiii) to (xvi).
- 2. Conditions being partially complied with by the PP: Specific condition; (viii), (ix), (x), (xi), (xviii), (xxv), (xxxi), (xxxv), (xxxvi), (xi) General conditions: (iv), (v)
- 3. Conditions not complied with by the PP Specific condition: (iii) to (vii), (xii), (xix), (xxiii), (xxiv), (xxvi), (xxxi), (xxxii), (xxxviii) General condition: (viii), (xi), (xii)."
- 18. As already mentioned, further report dated 18.12.2017 was filed in pursuance of order of this Tribunal dated 18.04.2017 reiterating the above findings and the said report was duly accepted vide orders dated 31.07.2018 and 14.02.2019.

We now deal with the objections of Respondent No. 4 (JPL) to the 19. report dated 14.06.2019. First objection is that this Tribunal cannot go into the matter in view of judgment of the Hon'ble Supreme Court dated 24.09.2014 reported in (2014) 9 SCC 614 dealing with the validity of allocation of coal blocks and payment of compensation for illegal mining. Further objection is that the matter is being dealt with by the Collector of the area under Section 21(5) of the Mines and Minerals (Development and Regulation) Act 1957 (MMDR Act). On merits, it is stated that there was no requirement for black topping of roads as black topping on internal roads is not advisable. Black topping of all approach roads was carried out which is shown by the work order and the earlier reply of the MoEF&CC which mentions that compliance has taken place. Re<mark>spondent</mark> No. 4 has submitted photographs in support of claim that black topping of all approach roads was done. They have also submitted photographs of internal roads which have been properly maintained to prevent air pollution without doing black topping. It is submitted that these roads are haulage roads which are temporary in nature and are brought under excavation of minerals in due course. Only if these are permanent internal roads these need to be black topped as per condition in the E.C. With regard to excess mining, it is stated that the same is a question of fact to be verified after following due process, including giving of hearing to the affected party. The observations and findings of the Committee are based on non-application of mind. The Respondent No. 4 stopped mining after 31.03.2015 and the Committee now appointed has no means to verify the alleged violations which took place prior to 31.03.2015. Respondent No. 4

duly deposited NPV and planted five lakh trees and any further compensation would amount to dual compensation for the same issue.

20. We do not find any merit in the objections. The judgment of the Hon'ble Supreme Court was only concerned with the legality of allotment of coal blocks and not compliance of environmental norms and binding EC conditions, in the course of executing the lease for mining and damage to the environment. The deposit of compensation in pursuance of judgment of the Hon'ble Supreme Court or deposit of NPV and compensatory afforestation are different issues. The compensation assessed by the Committee is for violations of environmental norms and EC conditions (including failure to develop green belt as required) which cannot be said to be covered by the amounts ear<mark>lier paid</mark> by Respondent No. 4. As already held by this Tribunal vide order dated 18.04.2017, JPL is liable for damage to the environment and public health by illegalities in mining in violation of environmental norms and EC conditions. There is no occasion to go behind the order dated 18.04.2017 which has already attained finality. Compensation which may have been paid by taking advantage of illegal allocation of coal blocks does not cover the illegal damage caused to the environment and public health. The Committee has meticulously gone into the questions based on earlier reports which have become final and were submitted after visiting the site on 23.12.2016. The general affidavit filed by the MoEF&CC that JPL was liable to comply with the EC conditions or had complied with the same cannot be taken as conclusive in view of report of the MoEF&CC, Nagpur itself based on site inspection dated

23.12.2016 in pursuance of order of this Tribunal. Moreover, non-compliance of EC conditions has been duly established on the ground. Claim for compliance based only on black topping of internal roads cannot be treated as compliance of EC conditions. EC conditions do not make any distinction as is now sought to be made. The fact remains that absence of black topping did result in violation of environmental norms on the ground adversely affecting public health and the crops in the area. The work order or the photographs cannot be treated as compliance when violation of EC conditions relating to black topping was duly found on inspection in the year 2016 itself. Similar is the position with regard to the non-development of the green belt.

Plea that there is substantial compliance of condition of green belt at certain places and also on account of planting of trees cannot be accepted. Absence of green belt as per EC conditions has been duly found at the time of site inspection. The said finding has already become final. It has also been found that violation of EC condition in this regard has resulted in damage to the environment.

Mere denial that there was no discharge of effluents cannot be enough when admittedly the mining covered coal washing which is inherently polluting activity. There is thus sufficient justification for the finding of damage to the eco-system.

Mere pendency of proceedings before the Collector on the subject of excessive mining cannot be a ground for this Tribunal not going into the issue under Section 15 of the NGT Act, 2010. The matter has already been considered for the last five years and

fair opportunity has been given to all the parties. There are consistent reports, including the reports already accepted.

Accordingly, all the objections to the report dated 14.06.2019 are rejected. The report is accepted on the subject of assessment of compensation. Other suggestions will be subject to the direction that the amount assessed may be deposited by JPL and SECL with the CPCB within one month from today. The Chhattisgarh Environment Conservation Board (CECB) may prepare an action plan for utilizing the amount for environmental remediation and restoration of the area. The same may be examined by the Committee comprising Regional Office MoEF&CC, Nagpur; CPCB; District Collector, Raipur; Indian Institute of Forest Management, Bhopal and Indian School of Mines, Dhanbad. The Regional Office MoEF&CC, Nagpur and CPCB will be the nodal agencies for its compliance. CECB may assist the Committee.

District Collector, Raipur may prepare and implement R&R plan for the residents of surrounding villages. The cost may be charged to District Mineral Fund.

SECL may submit and implement time bound action plan (not more than 1 year) with pert chart for consideration of black top road (5.84 km) and development of green belt of 125 m width around the lease boundary. The State may oversee its implementation through District Collector, Raipur.

SECL may provide adequate health facilities to villagers affected by coal mining in accordance with Tribunal's order dated

14.02.2019. The District Collector, Raipur may oversee its

implementation.

SECL may create artificial barriers of sufficient height within

three months to minimize the impact of air pollution. The CECB

may oversee its implementation.

CECB may install 12 CAAQMS instruments (03 in mining

areas, 01 in affected villages and 08 in non-attainment cities with

07 years of operation and maintenance warranty with its

connectivity to CPCB/CECB from consent funds of State Board.

The applicants are at liberty to give their suggestions, if any,

to the CECB/Committee.

21. A further compliance report may be filed by the Committee before

the next date by e-mail at judicial-ngt@gov.in.

A copy of this order be sent to JPL, SECL, MoEF&CC, Nagpur,

CPCB, District Collector, Raipur, Indian Institute of Forest

Management, Bhopal, Indian School of Mines, Dhanbad and CECB

by e-mail.

List again on 21.07.2020.

Adarsh Kumar Goel, CP

Dr. Nagin Nanda, EM

Siddhanta Das, EM

March 20, 2020

Original Application No. 200/2018

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